

Message Text

CONFIDENTIAL

PAGE 01 BANGKO 01381 01 OF 03 131105Z
ACTION EA-12

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-07 IO-13
JUSE-00 NSAE-00 CTME-00 SNM-05 TRSE-00 USIA-06
NSC-05 OES-07 OMB-01 AID-05 SS-15 /077 W
-----005433 131150Z /11

R 130950Z JAN 78
FM AMEMBASSY BANGKOK
TO SECSTATE WASHDC 8033
INFO AMEMBASSY RANGOON

C O N F I D E N T I A L SECTION 1 OF 3 BANGKOK 01381

E.O. 11652: GDS
TAGS: SNAR, TH
SUBJECT: PERIODIC REPORT ON NARCOTICS

SUMMARY: THE THAI NARCOTICS CONTROL EFFORT HAS NOT BEEN ALTERED NOTICEABLY SINCE GENERAL KRIANGSAK CHAMMANAND BECAME PRIME MINISTER LAST NOVEMBER. THAI POLICE OFFICIALS AND CUSTOMS HAVE CONTINUED TO MAKE SIGNIFICANT ARRESTS AND SEIZURES. THOUGH THE NEW PM HAS SHOWN GREAT INTEREST IN CROP SUBSTITUTION, THE GOVT. HAS NOT YET TAKEN ANY MAJOR NEW INITIATIVES IN NARCOTICS CONTROL. END SUMMARY.

1. CHANGE IN GOVERNMENT. A MAJOR CHANGE IN THE NARCOTICS PICTURE IN THAILAND IN THE PAST FEW MONTHS HAS BEEN THE ESTABLISHMENT OF THE CABINET HEADED BY PRIME MINISTER KRIANGSAK ON NOV 13. THE PRESENT MAY BE TOO EARLY FOR A COMPLETE EVALUATION OF THE NEW PRIME MINISTER'S INTENTIONS REGARDING NARCOTICS SUPPRESSION, BUT DURING HIS FIRST MONTHS IN OFFICE GENERAL KRIANGSAK CHAMANAND HAS GIVEN EVERY INDICATION THAT HIS GOVERNMENT WILL CONTINUE TO MAKE A STRONG EFFORT TO SUPPRESS NARCOTICS. SINCE ASSUMING OFFICE AS PM IN NOVEMBER, 1977, KRIANGSAK HAS EMPHASIZED THE IMPORTANCE OF NARCOTICS CONTROL BOTH PUBLICLY AND PRIVATELY. HE HAS GIVEN EVERY INDICATION
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BANGKO 01381 01 OF 03 131105Z

THAT THE ANTI-NARCOTICS EFFORT WILL BE AS INTENSIVE AND SINCERE AS UNDER THE THANIN GOVERNMENT. KRIANGSAK HAS INCLUDED NARCOTICS CONTROL PROMINENTLY WHENEVER HE LISTS THE IMPORTANT ISSUES WHICH HIS GOVERNMENT MUST DEAL WITH, AND HAS EMPHASIZED THE IMPORTANCE OF THE ANTI-NARCOTICS EFFORT IN HIS PRIVATE CONVERSATIONS ALSO.

2. NO CHANGES ARE APPARENT IN THE AREA OF ENFORCEMENT YET. WHEN SPEAKING OF ENFORCEMENT, KRIANGSAK HAS ADVOCATED INTERNATIONAL COOPERATION IN RESTRICTING TRAFFICKING ORGANIZATIONS WHICH OPERATE ACROSS INTERNATIONAL BOUNDARIES, AND HAS ALSO EMPHASIZED THE NEED FOR INTERNATIONAL ASSISTANCE IN THE THAI NARCOTICS EFFORT IF THE THAI ARE TO IMPROVE THEIR ENFORCEMENT EFFORTS IN THE FUTURE.

3. PM KRIANGSAK HAS INDICATED THAT HE WILL BE MORE RELUCTANT THAN HIS PREDECESSOR TO APPROVE SUMMARY EXECUTIONS OF TRAFFICKERS (AS PM HE CAN ORDER EXECUTIONS UNDER ARTICLE 27 OF THE INTERIM CONSTITUTION) BECAUSE HE BELIEVES THE COURTS SENTENCE TRAFFICKERS SEVERELY ENOUGH ALREADY. HE DID APPROVE THE EXECUTION (BY A DECREE OF THE REVOLUTIONARY PARTY) OF KEY MIDDLE LEVEL TRAFFICKER LAO FAN AND ANOTHER NARCOTICS TRADER. CHARN SRIPHADUNGKUL ON NOVEMBER 3, AND HAS SENTENCED A NOTORIOUS TRAFFICKER, LAO SU, TO DEATH IN ABSENTIA. HOWEVER, IN DECEMBER KRIANGSAK REJECTED EXECUTION IN THE CASE OF SOH BOON SENG AND TAN AIK SOON, TWO SINGAPOREANS THE MINISTRY OF THE INTERIOR RECOMMENDED FOR EXECUTION DURING THE PERIOD OF THE THANIN GOVERNMENT. THE UPCOMING CASE OF TAN HOK GUAN, A PROMINENT DRUG TRADER ARRESTED RECENTLY IN BANGKOK, COULD WELL PROVIDE AN CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BANGKO 01381 01 OF 03 131105Z

INDICATION OF JUST HOW RESTRICTED KRIANGSAK'S USE OF ARTICLE 27 WILL BE.

4. KRIANGSAK HAS SHOWN GREAT INTEREST IN CROP SUBSTITUTION, SPEAKING ENTHUSIASTICALLY OF THE POSSIBILITIES WHENEVER HE HAS HAD THE OPPORTUNITY. HIS APPOINTMENT OF DR. PRADIT WICHADIT, RECTOR OF CHIANG MAI UNIVERSITY, TO HEAD THE CROP SUBSTITUTION EFFORT IN THE NORTH REFLECTED HIS PERSONAL INTEREST IN THE PROBLEM. KRIANGSAK HAS ALSO STRESSED THE IMPORTANCE OF SECURING ASSISTANCE FROM OTHER COUNTRIES IN FINANCING THE EFFORT. THE THAI RECEIVED ENCOURAGEMENT IN THIS AREA DURING THE MID-DECEMBER VISIT OF UNFDAC/ REGIONAL DIRECTOR A.H. MACKENZIE. MACKENZIE VERBALLY ASSURED THE THAI THAT UNFDAC, IMPRESSED BY THE RESULTS OF THE UNFDAC-FUNDED EXPERIMENTAL PROJECT IN CHIANG MAI PROVINCE, WOULD PROBABLY CONTINUE TO FUND THAI CROP SUBSTITUTION EFFORTS FOR AT LEAST ANOTHER FIVE MORE YEARS, ALTHOUGH A FORMAL DECISION ON THE MATTER HAS YET TO BE MADE.

5. THE OFFICE OF THE NARCOTICS CONTROL BOARD, THE

INSTITUTION PM THANIN SELECTED TO HEAD THE NARCOTICS EFFORT, CONTINUES TO FUNCTION UNDER GENERAL KRIANGSAK, THOUGH THE ONCB'S ROLE UNDER THE NEW GOVERNMENT IS NOT YET CLEAR. WHETHER JUDGE PRAMUK SAWATDIMONGKHON, THE SECRETARY GENERAL OF THE ONCB WILL CONTINUE IN THIS ROLE IS ALSO UNCLEAR. PRAMUK, A CLOSE FRIEND OF FORMER PRIME MINISTER THANIN'S COULD WELL BE REPLACED BY SOMEONE WITH A MORE DYNAMIC PERSONALITY. SUCH A REPLACEMENT WOULD BE CALCULATED TO LEND AUTHORITY TO THE ONCB AT HOME AND PRESENT THE BEST POSSIBLE IMAGE TO PROSPECTIVE INTERNATIONAL DONORS.

6. ENFORCEMENT. THE POLICE AND CUSTOMS SEIZED NEARLY NINE METRIC TONS (7,843 KILOS) OF OPIUM EQUIVALENT IN
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BANGKO 01381 01 OF 03 131105Z

1977, ACCORDING TO AN UNOFFICIAL DEA ESTIMATE. THIS FIGURE IS DOWN FROM THE APPROXIMATELY 11 TONS SEIZED IN 1976, BUT FAR EXCEEDS 1974 AND 1975, WHEN THE COMBINED TOTAL DID NOT REACH NINE TONS. OPIUM SEIZURES ROSE SLIGHTLY TO 2,197 KILOS. A TOTAL OF 182 KILOS OF MORPHINE WAS SEIZED, WHILE HEROIN SEIZURES REACHED 482 KILOS. ALL OF THESE FIGURES ARE UNOFFICIAL AND UNDERSTATED AND WILL PROBABLY BE ADJUSTED UPWARD WHEN THE RTG PUBLISHES ITS FINAL STATISTICS.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BANGKO 01381 02 OF 03 131121Z
ACTION EA-12

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-07 IO-13
JUSE-00 NSAE-00 CTME-00 SNM-05 TRSE-00 USIA-06
NSC-05 OES-07 OMB-01 AID-05 SS-15 /077 W
-----005535 131151Z /12

R 130950Z JAN 78
FM AMEMBASSY BANGKOK
TO SECSTATE 8034
INFO AMEMBASSY RANGOON

CONFIDENTIAL SECTION 2 OF 3 BANGKOK 01381

7. OTHER SIGNIFICANT ENFORCEMENT ACTIONS DURING
NOVEMBER AND DECEMBER INCLUDED:

- ON NOVEMBER 5 TWO ISRAELIS, ELIERER PINTO (AGE 28)
AND BENJAMIN EITAH (23), WERE ARRESTED BY CUSTOMS
OFFICERS AT DON MUANG AIRPORT AS THEY TRIED TO SMUGGLE
1.5 KILOS OF NO. 4 HEROIN OUT OF THE COUNTRY IN FALSE
BOTTOM SUITCASES.
- NOVEMBER 12 BANGKOK POLICE ARRESTED HONG KONG CHINESE
PANG KAI KWANG (27) AT A HOUSE OFF SILOM ROAD. PANG
PLANNED TO EXPORT 2.8 KILOS OF NO. FOUR HEROIN WHICH HE
INTENDED TO INJECT INTO BRANDY BOTTLES. POLICE ARRESTED
HOK SOH KENG (55) AND SA UDOMCHANYA (60), PANG'S
ACCOMPLICES, IN SEPARATE RAIDS LATER THAT EVENING.
- A BPP TEAM IN CHIANG MAI SEIZED 10.4 KILOS OF OPIUM
NEAR BAN PANG MAI DAENG, CHIANG MAI PROVINCE ON NOV 14.
TWO MEN DROPPED THE OPIUM AND FLED WHEN THEY SPOTTED THE
BPP OFFICERS.
- CHIANG RAI PROVINCIAL POLICE ARRESTED FOUR SUSPECTS
(CHAN CHAROENSRI, THA PONGSAI, LUA TIANG-SUA, AND LI
DEE KING) AS THEY DELIVERED 3.6 KILOS OF NO. FOUR
HEROIN TO A BPP UNDERCOVER OFFICER IN MAE SAI NOV 18.
- THAI POLICE FROM THE SEVENTH SUB-DIVISION OF THE CRIME
SUPPRESSION DIVISION ASSISTED DEA AND NEW YORK POLICE
IN INVESTIGATING A BANGKOK TRAFFICKING RING LINKED WITH
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BANGKO 01381 02 OF 03 131121Z

ORGANIZED CRIME IN THE U.S. SEVEN PERSONS, THREE THAI
AMONG THEM, WERE ARRESTED IN NEW YORK NOV 19.
THE TRAFFICKERS PLANNED TO MOVE ABOUT FORTY KILOS OF
HEROIN A MONTH BETWEEN BANGKOK AND NEW YORK. SEVERAL OF
THE AMERICANS ARRESTED WERE ALLEGEDLY CONNECTED WITH
CRIMINAL ORGANIZATIONS.

- NOV 21 CUSTOMS OFFICIALS AT DON MUANG AIRPORT ARRESTED
PAKISTANI MOHAMMED IQBAL WHEN HE CLAIMED A SUITCASE
CONTAINING 5.5 KILOS OF HASHISH. IQBAL'S ASSOCIATE
GAHULAM MARHI WAS ARRESTED LATER THE SAME DAY.
- TWO BORDER PATROL POLICE RECONNAISSANCE TEAMS USING A
U.S. SUPPLIED HELICOPTER SURPRISED A 30 HORSE CARAVAN
CARRYING CHEMICALS USED IN THE PRODUCTION OF HEROIN IN
CHIANG RAI PROVINCE NEAR MAE SAI ON NOVEMBER 24.
THE BPP ARRESTED ONE MAN AND SEIZED 826.6 KILOS OF
CRESOL, 337.5 LITERS OF HYDROCHLORIC ACID, AND OTHER
CHEMICALS, ALL USED IN THE MANUFACTURE OF HEROIN. THE
CARAVAN WAS HEADED TOWARD THE BURMESE BORDER, PRESUMABLY
TO DELIVER THE CHEMICALS TO A REFINERY IN BURMA.
- PNSC OFFICERS ARRESTED A MAJOR TRAFFICKER, TAN
HOK GUAN, IN BANGKOK DECEMBER 1. TAN HOK GUAN ESCAPED
EXECUTION IN MALAYSIA THREE YEARS AGO, AND HAS BEEN
A FUGITIVE SINCE. HE WAS ARRESTED WITH FOUR COLLEAGUES,
AND POLICE SEIZED 18.84 KILOS OF HEROIN FROM THEM AS

WELL. THOUGH MALAYSIAN AUTHORITIES HAVE REQUESTED EXTRADITION OF TAN, THAI OFFICIALS HAVE INDICATED HE WILL BE TRIED IN THAILAND FIRST.

- ON DECEMBER 8 THE PROVINCIAL POLICE IN NONG KHAI'S BUNG KAN DISTRICT ARRESTED THREE THAI (NIPHON UKSEN, POONSIN CHANGLEK, AND TAO BOONTHAM AKKARAWONGSE) AND A LAOTIAN REFUGEE (CHARN PONGPRARAM) AFTER FINDING 20 KILOS OF COOKED OPIUM IN THE LUGGAGE SECTION OF A BUS.

- ON DECEMBER 14, THE POLICE RAIDED A HOUSE ON SOI TON
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BANGKO 01381 02 OF 03 131121Z

SON IN BANGKOK AND ARRESTED THREE THAIS, AS WELL AS SEIZING 1.35 KILOS OF NO. 4 HEROIN AND 1.38 KILOS OF NO. 3 HEROIN. ARRESTED WERE SAI-NGEK SAE LAW (30), FEMALE, NIPHON THESSA (21), AND PHANUSORN VITTAYAKHO (20).

- ROYAL THAI CUSTOMS OFFICERS FROM SATUN PROVINCE SEIZED NEARLY A TON (959 KILOS) OF OPIUM AND 32.6 KILOS OF MORPHINE BASE DECEMBER 22 ON KOH KEAW LEK (A SMALL ISLAND NEAR THE MALAYSIAN BORDER). ACTING ON A TIP DEVELOPED FROM THEIR OWN SOURCES, CUSTOMS OFFICERS MOVED IN TO SEIZE THE NARCOTICS, WHICH HAD BEEN DROPPED ON THE ISLAND BY A THAI TRAWLER, PRESUMABLY TO BE PICKED UP BY ANOTHER TRAWLER. SINCE CUSTOMS OFFICERS AT SATUN BELIEVED THE TRAFFICKING ORGANIZATION WOULD MAKE AN ATTEMPT TO REGAIN THE NARCOTICS, THE DRUGS WERE FLOWN TO BANGKOK DECEMBER 29 AND STORED IN THE CUSTOMS' WAREHOUSE AT DON MUANG.

- ON DECEMBER 23 OFFICERS FROM PNSC (NORTH) SEIZED SIX KILOS OF PREPARED OPIUM FOUND DURING THE SEARCH OF A TRUCK IN CHIANG RAI.

- THE PROVINCIAL POLICE IN SADAO SEIZED 20 KILOS OF OPIUM AND 30 KILOS OF MORPHINE DECEMBER 29.

8. PROGRAMS. USAID OFFICERS HAVE CONTINUED TO DISCUSS WITH ONCB OFFICIALS THE PROSPECTS FOR BEGINNING WORK ON THE CROP/INCOMING SUBSTITUTION PROJECT PROPOSED FOR THE MAE CHAEM WATERSHED. ONCB OFFICIALS BEGAN WHAT WILL INEVITABLY BE PROTRACTED NEGOTIATIONS WITH THE THAI ACTION AGENCIES (E.G. PUBLIC WORKS DEPARTMENT, AGRICULTURAL EXTENSION SERVICE) WHICH WILL PARTICIPATE IN THE PROJECT. USAID OFFICIALS HOPE THE ONCB WILL HAVE CONCRETE PROPOSALS CONCERNING THE ASSISTANCE DESIRED FROM THE U.S. AND PERHAPS OTHER FOREIGN COUNTRIES WITHIN THE NEXT TWO MONTHS.

9. WHILE THAI CUSTOMS OFFICERS CONTINUED TO SEIZE
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BANGKO 01381 02 OF 03 131121Z

NARCOTICS, NO NEW CUSTOMS PROGRAMS HAVE BEEN INITIATED DURING THE LAST TWO MONTHS. CUSTOMS ADVISORS REPORT THAT THE ROYAL THAI CUSTOMS IS WAITING FOR INITIATIVES FROM THE NEW GOVERNMENT.

10. THE BANGKOK METROPOLITAN HEALTH DEPARTMENT DEMAND REDUCTION PROJECT PROGRESSED SATISFACTORILY, WITH ROBERT RETKA OF S/NM EXPECTED FOR A WEEK'S VISIT FOR CONSULTATIONS DURING JANUARY.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BANGKO 01381 03 OF 03 131128Z
ACTION EA-12

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-07 IO-13
JUSE-00 NSAE-00 CTME-00 SNM-05 TRSE-00 USIA-06
NSC-05 OES-07 OMB-01 AID-05 SS-15 /077 W
-----005583 131151Z /12

R 130950Z JAN 78
FM AMEMBASSY BANGKOK
TO SECSTATE 8035
INFO AMEMBASSY RANGOON

C O N F I D E N T I A L SECTION 3 OF 3 BANGKOK 01381

11. THE BUREAU OF EDUCATION, ROYAL THAI POLICE, COMPLETED THE PREPARATION FOR FIVE COURSES CONCERNED WITH NARCOTICS IN DECEMBER. THESE COURSES COVERED SUBJECTS SUCH AS LAW ENFORCEMENT, NARCOTICS INVESTIGATION, AND THE TRAINING OF NARCOTICS INSTRUCTORS. DTEC HAS APPROPRIATED 1.58 MILLION BAHT TO SUPPORT THE PROGRAM.

12. OTHER DEVELOPMENTS. THE RTG LAUNCHED AN INVESTIGATION INTO THE ESCAPE OF LAO SU, A PROMINENT MIDDLE-LEVEL TRAFFICKER WHO HAD BEEN AWAITING TRIAL. LAO SU ESCAPED FROM CENTRAL HOSPITAL IN BANGKOK ON OCT 25, AND IS PRESENTLY HIDING NEAR DOI LANG, BURMA, VERY CLOSE TO THE THAI BORDER. ON NOVEMBER 2, A REVOLUTIONARY PARTY ORDER SENTENCED LAO SU TO DEATH IN ABSENTIA.

13. THE DEBATE CONCERNING THE NUMBER OF DRUG ADDICTS

IN THAILAND CONTINUES. NOVEMBER 6 THE BANGKOK-BASED ENGLISH LANGUAGE DAILY NATION REVIEW REPORTED THAT, ACCORDING TO A NATIONAL ECONOMIC AND SOCIAL DEVELOPMENT BOARD ESTIMATE, THERE ARE 600,000 NARCOTICS ADDICTS IN THAILAND. ON NOVEMBER 10 THE BANGKOK POST (ANOTHER ENGLISH-LANGUAGE DAILY) PUBLISHED AN INTERVIEW WITH DR. AROON CHAWANASAI, THE CHIEF OF THE NEUROLOGICAL CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BANGKO 01381 03 OF 03 131128Z

AND PSYCHOLOGICAL DIVISION AT PHRA MONGKUTKLAO HOSPITAL IN BANGKOK. DR. AROON ESTIMATED THAT THE NUMBER OF ADDICTS IN THAILAND (INCLUDING HABITUAL ALCOHOLICS) NUMBER 300,000. THE GIST OF THESE EPISODES IS THAT NO ONE HAS YET PRODUCED A RELIABLE ESTIMATE OF THE NUMBER OF NARCOTICS ADDICTS IN BANGKOK.

14. AS PART OF THE RTG'S EFFORT TO ENCOURAGE INTERNATIONAL COOPERATION IN THE SUPPRESSION OF NARCOTICS, THAILAND HOSTED THE SECOND ASEAN NARCOTICS CONFERENCE IN CHIANG MAI, NOVEMBER 23-27, AND THE FOURTH MEETING OF OF THE OPERATIONAL HEADS OF NATIONAL NARCOTICS LAW ENFORCEMENT AGENCIES IN THE FAR EAST IN PATTAYA, NOVEMBER 28 TO DECEMBER 2. THOUGH NEITHER CONFERENCE PRODUCED ANYTHING OF NOTE SUBSTANTIIVELY, THAILAND'S ROLE AS HOST UNDERSCORED THE THAI COMMITMENT TO INTERNATIONAL NARCOTICS CONTROL.
WHITEHOUSE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NARCOTICS
Control Number: n/a
Copy: SINGLE
Draft Date: 13 jan 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BANGKO01381
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780020-0230
Format: TEL
From: BANGKOK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780168/aaaacfoe.tel
Line Count: 363
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8c34fce3-c288-dd11-92da-001cc4696bcc
Office: ACTION EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 08 feb 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3782025
Secure: OPEN
Status: NATIVE
Subject: PERIODIC REPORT ON NARCOTICS SUMMARY: THE THAI NARCOTICS CONTROL EFFORT HAS NOT BEEN ALTERED NOTICEABLY SINCE GENERAL KRIANGSAK CHAMMAN
TAGS: SNAR, TH
To: STATE
Type: TE
vdkgvkey: odbc://SAS/SAS.dbo.SAS_Docs/8c34fce3-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014